When Audits and Recounts Distract from Election Integrity: The 2020 U.S. Presidential Election in Georgia

E-Vote-ID Tarragona, Spain 1–4 October 2024

Philip B. Stark

University of California, Berkeley

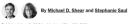
Trump, in Taped Call, Pressured Georgia Official to 'Find' Votes to Overturn Election

The president vaguely warned of a "criminal offense" as he pressured Secretary of State Brad Raffensperger in the call, according to an audio recording.

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President Trump has spent almost nine weeks making false conspiracy claims about his election loss. Anna Moneymaker for The New York Times



WASHINGTON — <u>President Trump</u> pressured Georgia's Republican secretary of state to "find" him enough votes to overturn the presidential election and vaguely threatened him with "a criminal offense" during an <u>hourlong telephone call</u> on Saturday, according to an audio recording of the conversation.

Mr. Trump, who has spent almost nine weeks making false conspiracy claims about his loss to President-elect Joseph R. Biden Jr., told <u>Brad Raffensperger</u>; the state's top elections official, that he should recalculate the vote count so Mr. Trump, not Mr. Biden, would end up winning the state's 16 electoral votes.

"I just want to find 11,780 votes, which is one more than we have," Mr. Trump said during the conversation, according to a recording first <u>obtained by The Washington Post</u>, which published it online Sunday. The New York Times also acquired a recording of Mr. Trump's call.

The president, who will be in charge of the Justice Department for the 17 days left in his administration, hinted that Mr. Raffensperger and Ryan Germany, the chief lawyer for secretary of state's office, could be prosecuted criminally if they did not do his bidding.



SPRINGFIELD — Georgia Secretary of State Brad Raffensperger believes Republicans and Democrats have finally achieved bipartisanship.

Unfortunately, it is the spread of misinformation about a series of close elections that has united sizeable swaths of both parties, he said.

Raffensperger, who has faced death threats against himself, his family and his office in recent days, discussed the situation during a visit to the Effingham County Elections & Registration Office on Monday.



"At the end of the day, in 2020, we had the most secure and accurate election in Georgia's history." Raffensperger said. "All five million ballots were counted three times – the first time in the original count, then we did a 100 percent risklimiting audit with a hand recount which proved the accuracy of the count and also proved that the machines were accurately counting it, and that no votes. were filipped." Georgia Secretary of State Brad Raffensperger

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Historic First Statewide Audit of Paper Ballots Upho Result of Presidential Race

Home > News & Announcements > Historic First Statewide Audit of Paper Ballots Upholds Result of Presidential Race

November 19th, 2020

(Alana) – Today, Secretary of State Brad Raffensperger announced the results of the Risk limiting Audit of Georgis's president context, which upled and reaffirmed the original outcome produced by the machine taily of votes cast. Due to the tight margin of the race and the principles of risk-limiting audits, this audit was a full manual taily of all votes cast. The audit confirmed that the original machine count accurately portrayed the winner of the election. The results of the audit can be weed <u>HEBE, HEBE, and HEBE</u>, and <u>HEBE</u>.

"Georgia's historic first statewide audit reaffirmed that the state's new secure paper ballot voting system accurately counted and reported results," said Secretary Raffensperger, "This is a credit to the hard work of our county and local elections officials who moved quickly to undertake and complete such a momentous task in a short period of time."

"Georgia's first statewide audit successfully confirmed the winner of the chosen contest and should give voters increased confidence in the results," said Ben Adia, Executive Director of VotingWorks, "We were proud to work with Georgia on this historic audit. The difference between the reported results and the ultimanual taily is well within the expected error rate of hand-counting ballots, and the audit was a success." The Risk Limiting Audit reaffirmed the outcome of the presidential race in Georgia as originally reported, with Joe Biden leading President Donald Trump in the state.

The audit process also led to counties catching making mistakes they made in their original count by not uploading all memory cards. Those counties uploaded the memory cards and re-certified their results, leading to increased accuracy in the results the state will certify.

The differential of the audit results from the original machine counted results is well within the expected margino of human error that occurs when hand counting ballots. A 2012 gtudy by Rice University and Clemon University found that "hand counting of votes in postelection audit or recount procedures can result in error rates of up to 2 percent." In Georgia's recount, the highest error rate in any county recount was. 72%, Most counties found no change in their final youth, The majority of the remaining counties had changes of fever than ten ballots.

Because the margin is still less than 0.5%, the President can request a recount after certification of the results. That recount will be conducted by rescanning all paper ballots.

Georgia Secretary of State Brad Raffensperger

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sos.ga.gov/admin/uploads/11.19_20_Risk_Limiting_Audit_Report_Memo_1.pdf

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- SOS ignored differences between the machine counts.
- Georgia lacks physical inventories of voted ballots, memory cards, and other election materials.
- No audit/recount in Georgia can prove outcomes are right: universal-use BMDs, lax chain of custody, lack of ballot accounting and pollbook reconciliation, etc.

Data sources

- Georgia Secretary of State website
 - Audit documentation

 $https://sos.ga.gov/index.php/elections/2020_general_election_risk-limiting_audit$

Audit spreadsheet

https://sos.ga.gov/admin/uploads/audit-report-November-3-2020-General-Election-2020-11-19.csv

- https://sos.ga.gov/admin/uploads/audit-report-November-3-2020-General-Election-2020-11-19.csv
- https://sos.ga.gov/admin/uploads/Fulton%20RLA%20Batches.zip
- Election results (Clarity)
- Open records requests

Focus on Fulton County (Atlanta) and precinct RW01 in particular: Curling v Raffensperger

Counting error study cited by Raffensperger had 108 subjects and 120 ballots, each containing 27 contests with 2 candidates.

3 kinds of "ballots": printout from two kinds of DRE & optical scan ballot, no BMDs. Highest error rates were for thermal printout from DREs.

Method with the *highest* error rate was sort-and-stack, the method Georgia used.

Did not study hand tabulation in a real election or audit.

In Georgia, some discrepancies between the two machine counts of Biden's absentee votes is almost 3 percent.

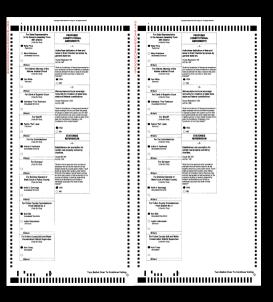
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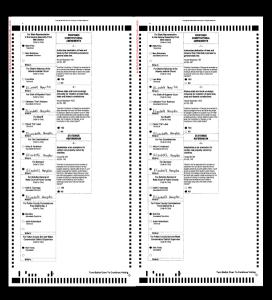
Keith E. Gammage (Incumbent) Democrat



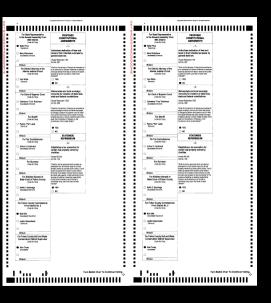
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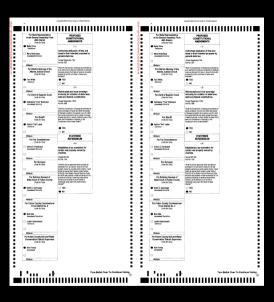
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pair	Image A	Image B
1	05162_00234_000096	05162_00235_000057
2	05162_00234_000093	05162_00235_000054
3	05162_00234_000074	05162_00235_000036
4	05162_00234_000072	05162_00235_000034
5	05162_00234_000068	05162_00235_000030
6	05162_00234_000069	05162_00235_000031
7	05162_00234_000054	05162_00235_000014
8	05162_00234_000031	05162_00235_000090
9	05162_00234_000026	05162_00235_000085
10	05162_00234_000017	05162_00235_000076
11	05162_00234_000013	05162_00235_000072
12	05162_00234_000014	05162_00235_000073
13	05162_00234_000003	05162_00235_000062
14	05162_00234_000001	05162_00235_000060

Images erroneously included in first machine count in precinct RW01 at least twice.

Multiple	Image A	Image B	Image C
1	00801_00044_000168	00801_00043_000168	
2	00801_00044_000083	00801_00043_000083	
3	00801_00044_000042	00801_00043_000042	
4	05160_00074_000023	05160_00067_000008	
5	00794_00017_000024	00791_00026_000091	00791_00019_000010
6	00794_00017_000029	00791_00026_000086	00791_00019_000015
7	00794_00018_000001	00791_00026_000009	00791_00019_000092
8	00794_00018_000011	00791_00026_000019	00791_00019_000082
9	00794_00019_000002	00791_00026_000079	00791_00019_000022
10	00794_00019_000005	00791_00026_000076	00791_00019_000025
11	00794_00019_000006	00791_00026_000075	00791_00019_000026

Images erroneously included in precinct RW01 machine recount 2-3 times. 11 ballots contributed 29 CVRs.

Write-ins for Anyone, XXX, Willie Nelson, Alexander Hamilton

Lower 95% confidence bound of 891 doubly-scanned ballots in the first machine count in Fulton County

 \geq 214 doubly-scanned BMD ballots in machine recount for precinct RW01: 2 scan batches of advance in-person BMD printout start w/ 214 CVRs in same order, scanned w/i 5 minutes of each other.

Number of ballots differs by 851 in the 2 machine counts

Widemin	c coun	нс <u>н</u> , п			, ana	adant als	ugice .	545514	including.			
Count		Election [Day		Advance	e	А	bsentee by	[,] Mail		Provisior	nal
	Trump	Biden	Jorgensen	Trump	Biden	Jorgensen	Trump	Biden	Jorgensen	Trump	Biden	J
Original	193	88	11	1455	1003	23	619	833	15	9	4	

Machine count 1, machine count 2, and audit disagree substantially:

Fulton County, GA, precinct RW01, 2020 U.S. Presidential election

Recount

Audit

Jorgensen

Audit / manual tally

Did not check whether:

- every validly cast ballot included in tally exactly once
- number of participating voters differs from number of cast ballots
- every memory card was accounted for and uploaded
- scans were duplicated, deleted, replaced, or altered
- QR-encoded BMD votes match human-readable selections
- the voting system correctly interpreted any ballot or BMD printout
- manual audit tallies aggregated correctly

Not an RLA for many reasons.

Audit teams used "sort and stack": sort ballots (including BMD printout) by the presidential vote, then count each stack.

Batch tallies manually entered on paper Audit Board Batch Sheets (ABBSs).

Transcribed the ABBSs into VotingWorks software to create a database of tallies; hand-count totals were calculated from that database.

Every ballot *should* be reflected in exactly one ABBS.

Data from every ABBS should have been (but was not) entered exactly once into the database.

Transcription not observable by the public but images of ABBSs were posted.

ABBS image files for Fulton County contain 1,927 ABBSs.

Hand-count database has 1,916 rows of data: \geq 11 ABBSs missing.

Re-transcribe data; outer join against posted database to find missing sheets.

Audit Board Batch Sheet Both 15

County_Follon

Batch Name Scame SC48

Batch Type: Absentee Advance Election Day Provisional Other

Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals
Donald J. Trump	4
Joseph R. Biden	93
Jo Jorgensen	2
Overvote	
Blank/Undarvote	

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	
Duplicated	
Undetermined	

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container.

Was the container resealed by the audit board? • Yes

 Delivered Vote Review Panel ballots (if any)
 Entered tallies into Arlo Initials of check in/out station member

Audit Board Batch Sheet Batch J & Batch Name SCH 2 (52)

Batch Type: KAbsentee O Advance O Election Day O Provisional O Other

Was the container sealed when received by the audit board? 9 Yes



10+10+10+10+10+10+

Number of Ballots sent to the Vote Review Panel (If any)

Write-In	Ø
Duplicated	
Undetermined	

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container.

Was the container resealed by the audit board? 9 Yes

Check In/Out Station

- Recorded batch return on Ballot Container Inventory Sheet
- Delivered Vote Review Panel ballots (if any)
- Entered tallies into Arlo
- _____ Initials of check in/out station member

Audit Board Batch Sheet



Batch Type:
Absentee
Advance
Election Day
Provisional
Other

Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals		
Donald J. Trump	12		
Joseph R. Biden	83		
Jo Jorgensen	1		
Overvota			
Blank/Undervote			

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	
Duplicated	
Undetermined	

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container

Was the container resealed by the audit board? 9 Yes

 Delivered Vote Review Panel ballots (if any) Entered tallies into Arlo. Initials of check in/out station member

Audit Board Batch Sheet

County Fulton Co. Batch Name 239 SCANS

Batch Type:
O Absentee
O Advance
O Election Day
O Provisional
O Other

Was the container sealed when received by the audit board? - Yes

Candidates	Enter Stack Totals
Donald J. Trump	13
Joseph R. Biden	87
Jo Jorgenson	100
Overvota	
Blank/Undervote	

Number of Ballots sent to the Vote Review Panel (if and

Write-In	
Duplicated	
Undetermined	

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot

Recorded batch return on Ballot Container Inventory Sheet

- Delivered Vote Review Panel ballots (if any) Entered tallies into Arlo
- Initials of check in/out station member

Scanner 1 Batch 8

Audit Board Batch Sheet

County Fulton

Batch Name SC#1(80) 81-82-83-84

Batch Type:

Absentee

Advance

Election Day

Provisional

Other

Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals
Donald J. Trump	118
Joseph R. Biden	329
Jo Jorgensen	3
Overvote	1
Blank/Undervote	0

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	2
Duplicated	0
Undetermined	0

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container.

Was the container resealed by the audit board? • Yes



Audit Board Batch Sheet

county Falton County Batch Name Scanner 3 (260)

Batch Type: Absentee Advance Election Day Provisional Other

Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals
Donald J. Trump	30
Joseph R. Biden	66
lo Jorgensen	100
Overvota	
Blank/Undervote	

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	i chur (n an
Duplicated	
Undetsemined	

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot

Check In/Out Station

- Recorded batch return on Ballot Container Inventory Sheet
- Delivered Vote Review Panel ballots (if any) Entered tallies into Arto
- Initials of check in/out station member



Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals
Donald J. Trump	84
Joseph R. Biden	62
Jo Jorgansen	10
Overvota	B
Blank/Undervote	

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	9
Duplicated	Ð
Undetermined	Ø

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container.

Check In/Out Station

- Recorded batch return on Ballot Container Inventory Sheet
- Delivered Vote Review Panel ballots (if any)
- Entered tallies into Arlo
- Initials of check in/out station member

Audit Board Batch Sheet

County_Fulton

Batch Name <u>3 # 179</u> +0 181 Batch Type: 6 Absentee • Advance • Election Day • Provisional • Other

Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals
Donald J. Trump	+ 32 85
Joseph R. Biden	199 224
Jo Jorgensen	5
Overvota	-0-
Blank/Undervote	2

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	1
Duplicated	-0-
Undetermined	-0-

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container.

Check In/Out Station

- o. Recorded batch return on Ballot Container Inventory Sheet
- Delivered Vote Review Panel ballots (if any)
- Entered tallies into Ario.
- Initials of check in/out station member

Audit Board Batch Sheet

County FULLON Batch Name SCANE Batch Type: Absentee Advance Clection Day Provisional Other

Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals
Donald J. Trump	4
Joseph R. Biden	42
Jo Jorgensen	
Overvote	
Blank/Undervote	

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	
Duplicated	
Undetermined	

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container.

Was the container resealed by the pudit heards - >

Recorded batch return on Ballot Container Inventory Sheet

- Delivered Vote Review Panel ballots (if any)
- Entered tallies into Arlo
- _____ Initials of check in/out station member

Audit Board Batch Sheet Charles ITA Gounty Batch Name Batch Type: O Absentee Vidvance Election Day O Provisional O Other

Was the container sealed when received by the audit board? • Yes

Candidates	Enter Stack Totals
Donald J. Trump	613
Joseph R. Biden	605
Jo Jorgansen	24
Overvota	-0-
Blank/Undervote	4

Number of Ballots sent to the Vote Review Panel (if any)

Write-In	7
Duplicated	-0-
Undetermined	-0-

When work is completed, return all ballots (except Vote Review Panel ballots) to the ballot container and seal container.

Delivered Vote Review Panel ballots (if any)
 Entered tallies into Ario

_____ Initials of check in/out station member

			10
Batch Name	1		12
	stelling		
alich Type: O Absentee	Advance © Election Day	Provisional OI	her
Vas the container sealed	when received by the audit b	oard? - Yes	
		Trump	Bi
Candidates	Enter Stack Totals	5	
Donald J. Trump		105	
Joseph R. Biden		100	
		50	- 1
Jo Jorgenson	種	255	
Overvota	AL	256	2
BlankUndervote	0 1	100	
Blank/Undervote	2	3560	
umber of Ballots sent t	o the Vote Review Panel (if	any) 456	
Write-In	2	+ 496	-
Duplicated		17	
Duplicated	0 -	5,88	-
Undetermined	AV		

	Scanner	Batch	Mode	Trump	Biden	Jorgensen	Write-In	Undervote/blank	Overvote	Image source
1	3	48	absentee	4	93	2	0	0	0	4 at 162
2	2	52	absentee	6	92	0	0	0	0	1 at 1
3	3	12-14		12	83	1	0	0	0	4 at 128
4	3	239		13	87	0	0	0	0	3 at 177
5	1	80-84		118	329	3	2	2	1	3 at 519
6	3	260	absentee	30	66	0	0	0	0	4 at 355
7		AP01A-1	election day	84	62	6	2	1	0	1 at 170
8	3	179 - 181	absentee	85	224	5	1	2	0	4 at 293
9	2	239	absentee	4	42	0	0	0	0	2 at 153
10	Chastain	12	advance	613	605	24	7	4	0	3 at 351
11	Chastain	114	advance	613	605	24		4	0	3 at 270
tot				1582	2288	65	≥ 12	13	0	

11 omitted ABBSs for Fulton County.

Unsigned discrepancy \geq 3960 votes.

Statewide margin 11,779 votes.

Per audit, machine-count error rate at least 0.87%; margin was 0.12%.

More might be missing: some might be duplicates.

The 2020 audit found thousands of previously untabulated ballots.

Per Raffensperger's office, "the audit process also led to counties catching making mistakes they made in their original count by not uploading all memory cards."

No inventory of memory cards, so others might not have been included.



STATE OF GEORGIA OFFICE OF THE GOVERNOR ATLANTA 30334-0090

Brian P. Kemp GOVERNOR

November 17, 2021

VIA ELECTRONIC MAIL

Ms. Rebecca N. Sullivan, Acting Chair 200 Piedmont Avenue SE Suite 1804, West Tower Atlanta, Georgia 30334 Ms. Sara Tindall Ghazal 4880 Lower Roswell Rd Suite 165-328 Marietta, Georgia 30068

Mr. Matthew Mashburn P.O. Box 451 Cartersville, Georgia 30120 Ms. Anh Le P.O. Box 4008 Decatur, Georgia 3003

Dear Members of the State Election Board,

I write to refer the following matter to the Board for its review and consideration. As you know, I called on Georgians with information about inconsistencies or complaints regarding the 2020 election to notify the proper state authorities. To date, the complaint outlined below is the only instance where a complainant has referred an issue to my office and provided all requested information for me and my staff to fully evaluate its veracity.

On September 3, 2021, Mr. Joseph Rossi, a retired executive from Houston County, Georgia, contacted my office. Mr. Rossi presented an analysis of the 2020 Risk-Limiting Audil Report" (RA Report") data, noting 56 inconsistencies reported by Fulton County. The analysis was created by him and attorney Jack James who volunteered their own time, without compensation, to review thousands of ballo timages, audit all sheets, and other data to double-check the work of the county. Their dedication to this immense task is commendable.

The 36 inconsistencies noted by Mr. Rossi are factual in nature, pose no underlying theories outside of the reported data, and could not be explained by my office after a thorough review detailed below. The purpose of this letter is to convey these inconsistencies to the Board and request them to be explained or corrected.



STATE OF GEORGIA OFFICE OF THE GOVERNOR ATLANTA 30334-0900

REVIEW OF INCONSISTENCIES IN THE DATA SUPPORTING THE RISK LIMITING AUDIT REPORT

November 17, 2021

OVERVIEW

The following inconsistencies were initially discovered by Joe Rossi through comparisons of the Folton County vote counts included in the document titled "Detailed Andit Report with Results from all Batch Sheets (Excel)" ("Detailed Andit Report") and the ballot images obtained by the Atlanta Journal-Constitution Openet" (Pallot Images"). Mr. Rossis analysis ("Rossis Count") and the review conducted by the Office of the Governor ("Internal Count") were performed by manually counting the Ballot Images for Fulton Count"). The Ballot Images only include absence ballots.

Ballot Images obtained by the Atlanta Journal-Constitution Open Records Request are available at the link below:

https://theatlantajournalconstitution.sharefile.com/share/view/s3c2d5cd a4b5a42a88b6a76990379d181/fo8028b0-c150-45f5-911d-f9959144930e

The Detailed Audit Report (audit-report-November-3-2020-General-Election-2020-11-19) is available at the link below:

 $https://sos.ga.gov/index.php/elections/2020_general_election_risk-limiting_audit$

INCONSISTENCY 2: DUPLICATED BATCH ENTRY

The batch entry on Row 18840, identified as "AbsenteeScanner1Batch18," reports an identical vote count as the batch entry on Row 20288, identified as "Scanner 1/18." One of these entries appears to be duplicated.

Detailed Audit Report:

Row 18840: AbsenteeScanner1Batch18

Trump	Biden	Jorgensen	1 W/I	VW/I	B/U	0
26	72	1	0	0	0	0

Row 20288: Scanner 1/18

Trump	Biden	Jorgensen	IW/I	VW/I	B/U	0
26	72	1	0	0	0	0

Rossi Count: Absentee Scanner 1 (Tabulator 05150), Batch 18

Trump	Biden	Jorgensen	Other
26	72	0	0

Internal Count: Absentee Scanner 1 (Tabulator 05150), Batch 18

Trump	Biden	Jorgensen	Other
26	72	1	0

INCONSISTENCY 3: DUPLICATED BATCH ENTRY

The batch entry on Row 18911, identified as "AbsenteeScanner1Batch 25," nearly matches the same vote count reported by the batch entry on Row 20296, identified as "Scanner 1/25." The lone exception being that Row 20296 reports an additional valid write-in vote. One of these entries appears to be duplicated.

Detailed Audit Report:

Row 18911: AbsenteeScanner1Batch 25

Trump	Biden	Jorgensen	1 W/I	VW/I	B/U	0
21	77	0	0	0	1	0

Row 20296: Scanner 1 /25

Trump	Biden	Jorgensen	1 W/I	VW/I	B/U	0
21	77	0	0	1	1	0

Rossi Count: Absentee Scanner 1 (Tabulator 05150), Batch 25

Trump	Biden	Jorgensen	Other
21	77	0	2

Internal Count: Absentee Scanner 1 (Tabulator 05150), Batch 25

Trump	Biden	Jorgensen	Other
21	77	0	2

- Every voter should have opportunity to hand-mark ballot
- Reduce use of ballot-marking devices to a minimum
- Implement better chain of custody procedures/checks, especially of voted ballots.
- Implement better protocols for using and checking physical security seals on ballots and voting equipment—and check whether protocols were followed.
- Require scrutiny of custody logs and surveillance video, etc.
- Perform internal consistency checks in canvass:
 - Verify # ballots sent to each polling location (& blank paper stock for BMDs & ballot-on-demand printers) equals the # returned voted, spoiled, or unvoted. Physical check based on manual inventories, not on reports from the voting system.
 - Check pollbooks & other participation records against the number of voted ballots of each style
 - Check whether the number of electronic vote records (images and CVRs) matches physical inventory

A careful hand recount of a trustworthy paper trail can find correct winners.

A careful hand recount of a trustworthy paper trail can find correct winners.

But audits and recounts can't magically restore trustworthiness to a poorly run election.

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But audits and recounts can't magically restore trustworthiness to a poorly run election.

Applying RLA procedures to an untrustworthy vote record is *security theater*: garbage in, garbage out.

A careful hand recount of a trustworthy paper trail can find correct winners.

But audits and recounts can't magically restore trustworthiness to a poorly run election.

Applying RLA procedures to an untrustworthy vote record is *security theater*: garbage in, garbage out.

Even if the paper trail is trustworthy, auditing one contest says nothing about any other contest.

What makes a paper trail trustworthy?

- Trustworthy eligibility determinations
- Trustworthy recording technology (HMPB, not BMD)
- Physical accounting, appropriate use of seals, verifiable chain of custody, etc.
- Organization: physical inventory, ballot manifest